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By Speed Post

F.No.12035/2/2007-Fy (WU)
Government of India
Ministry of Agriculture
(Department of Animal Husbandry, Dairying & Fisheries)

Dated: the 28th January, 2009

To
The Secretary
Incharge of Fisheries,
Government of

Sub: Implementation of Centrally Sponsored 'National Scheme of Welfare of Fishermen' in States/ UT's during the Eleventh Five Year Plan period (2007-08 to 2011-12) - Administrative Approval thereof.

Sir,
I am directed to convey administrative approval of Government of India for continuance of on-going centrally sponsored scheme namely 'National Scheme of Welfare of Fishermen', for implementation in State/ Union Territory during Annual Plan 2008-09 and remaining period of XI Five Year i.e. upto 2011-12, as per details given below:-

The scheme will be operated as Centrally Sponsored and will have following four components:-

- a) Development of Model Fishermen Villages;
- b) Group Accident Insurance for Active Fishermen;
- c) Saving-cum-Relief; and
- d) Training & Extension.

2. Total outlay for Scheme is Rs.1800 crore (Rupees one hundred eighty crore only) for XIth Five Year Plan and outlay for Annual Plan 2008-09 is Rs.25 crore. Component-wise budget allocation is in Annexure-I.

3. Expenditure on implementation of first three components (Development of Model Fishermen Villages, Group Accident Insurance for Active Fishermen and Saving-cum-Relief) will be shared between Government of India and State Governments on 50:50 basis, while sharing of expenditure on North Eastern States between Government of India and State Governments will be on 75:25 basis. Expenditure on Training & Extension component will be shared between Centre & States on 80:20 basis. In Union Territories entire expenditure on all four components of scheme will be incurred by Government of India.

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4. Details of Scheme and Mode of its Operation is at Annexure-II. Revised cost norms of the Scheme will be applicable from financial year 2008-09. However, projects / proposals already sanctioned under this Scheme by this Department will be as per cost norms, existing at time of approval.

5. Proposals for various components of Scheme seeking Central Assistance under the scheme complete in all respects, in formats enclosed are to be submitted by the States/UTs. The proposals must be accompanied by detailed progress reports of the projects sanctioned in the preceding years in prescribed formats and reasons for shortfalls, if any, etc. In addition, population details of beneficiaries may also be furnished as per enclosed format. Availability of budget provision in the State Budget for each component should be specifically indicated.

6. It may be ensured that selection of beneficiaries under the scheme is fair and transparent for which a strong monitoring mechanism needs to be put in place.

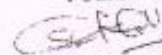
7. Details of beneficiaries should be put on website of District / State Government.

8. Proposals of State will be examined in this Department in order of their receipt and allocation of funds will be on basis of absorption capacity and their utilization by the State.

9. Possibilities for convergence with schemes of Ministry of Rural Development such as Indra Awaas Yojana (IAY) and Rural Drinking Water Schemes, wherever feasible, will be explored by the States. Similarly, possibilities for implementation of scheme or certain components of scheme through decentralized Panchayati Raj Institutions (PRI) may also be explored and implemented by the States.

10. This has approval of competent authority and concurrence of Integrated Finance Division vide their Dy.No.173/2009/AS &FA dated 14/01/2009.

Yours faithfully,



Encl: As above.

(SUBHASH CHAND KHATRI)
UNDER SECRETARY TO THE GOVERNMENT OF INDIA


Copy to: -

1. Pay & Accounts Office, Deptt. of Animal Husbandry & Dairying, 16, Akbar Road
Hutments, New Delhi.
2. The Secretary to the Government of _____, Finance Deptt. _____



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3. The Secretary to the Government of _____ Planning Commission.
4. The Ministry of Finance (Deptt. of Expenditure), North Block, New Delhi.
5. Planning Commission, Agriculture Division, Yojana Bhawan, New Delhi.
6. Finance Division, Deptt. of Animal Husbandry & Dairying, Krishi Bhawan,
7. New Delhi.
8. Chief Controller of Accounts, Deptt. of AH&D.
9. Fisheries (B&A) Section, Deptt. of AH&D, Krishi Bhawan, New Delhi.
10. Managing Director, FISHCOPFED, 7, Sarita Vihar, New Delhi.
11. Guard file.


(SUBHASH CHAND KHATRI)
UNDER SECRETARY TO THE GOVERNMENT OF INDIA

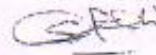
Annexure-I

National Scheme of Welfare of Fishermen

Component-wise Budget Provision for 11th Five Year Plan:

Sl.No.	Component	Budget Provision
1	Development of Model Fishermen Villages	Rs.120.00 crore
2	Saving-Cum-Relief	Rs.35.00 crore
3	Group Accident Insurance for Active Fishermen	Rs.15.00 crore
4	Training and Extension	Rs.10.00 crore
	TOTAL=	Rs.180.00 crore

Notes: All the components are demand driven. Depending upon the proposals received from the States and progress in implementing of the various components, the actual budget provision of the components may undergo change.



Centrally Sponsored 'National Scheme of Welfare of Fishermen'

(a) Development of Model Fishermen Villages:

Under this component, eligible fishermen in inland and marine sector would be provided with basic civic amenities like houses, drinking water and a commonplace for recreation and work. The respective States/UT's shall provide land for development of these amenities. The States should keep the following criteria in view while selecting beneficiaries for allotment of houses under the scheme: -

- i) Beneficiary should be an active fisher identified by State Government;
- ii) Preference should be given to fishers below poverty line and to landless fishers;
- iii) Fishers owning land or kutchha structure may also be considered for allotment of houses under the scheme.

Cost of development would be shared equally by Central Government and State Governments subject to the conditions indicated below. In case of North-Eastern States, cost of the development would be shared by the Centre and the North-Eastern States on 75:25 basis. In case of Union Territories, the entire expenditure shall be borne by Government of India.

(a) Housing:

A Fishermen Village may consist of not less than 10 houses. There is no upper limit for number of houses to be constructed in a village, which would depend on number of eligible fishermen in that village. However, State should ensure equitable distribution of houses among all villages in proportion to the number of eligible fishers, as far as possible. The plinth area and cost of construction of a house would be limited to 35 Sq. mts. and Rs.50,000/- respectively. The ceiling on land and cost of construction indicate the upper limit. State Government may plan and ensure optimizing the use of available resources so that more number of houses could be built within the available resources.

(b) Drinking Water:

A fishermen village would be provided with one tubewell for every 20 houses. Where a village consists of only 10 houses or more, but less than 20 houses, one tubewell may be provided for such a village. The cost of installation of a tubewell should not exceed Rs.30,000/-. However, for North-Eastern States, the cost of installation of a tubewell upto Rs.35,000/- would be permissible as a special case for which State Government should furnish adequate justification. The actual number of tubewells to be installed in a village may be rationalized on the basis of actual water requirement of the inhabitant families and the capacity of the tubewells.

A fishermen village may be provided with alternative source of drinking water supply in case tubewells are not a practical proposition, provided the additional expenditure, (over and above what would otherwise be admissible if tubewells were to be provided on the basis of number of houses for which the facility is intended) is met entirely by the State Government.

(c) Community Halls/ Work Sheds:

As a recreation and common working place, a fishermen village with at least 75 houses will be eligible to seek assistance for construction of a community hall if found necessary. The hall will be constructed on an area not exceeding 200 Sq. mts. Two toilets, one for gents and one for ladies and a tubewell will also be provided with a community hall. The total cost of the hall should not exceed Rs.1,75,000/-. The State/UT's should ensure optimum utilization of the community hall by permitting its utilization as a drying yard and also as mending shed. If required, construction of walls for the community hall may be dispensed with so that it may be a structure with pillars and roofs to permit its optimum utilization as a common working place for fishermen.

(d) i) Group Accident Insurance for Active Fishermen:

Under this component, fisherfolk/ licensed/ identified or registered with the State/UT Governments would be insured for Rs.1,00,000/- against death or permanent total disability and Rs.50,000/- for partial permanent disability. The insurance cover will be for a period of 12 months and a policy would be taken out by FISHCOPFED in respect of all the participating States/ UT's. The annual premium payable would not exceed Rs.30/- per head including a service charge @ Re.1.00/- per fisher per annum to be paid to FISHCOPFED for implementing the scheme at the Central level - 50% of which will be subsidized as grants-in-aid by the Centre and the remaining 50% by the State Government. In the case of Union Territories, 100% premium will be borne by the Central Government.

In case of those States/UT's, which subscribed to this component through FISHCOPFED the Central share of the assistance (100% premium in case of UT's) would be released directly to FISHCOPFED and will not be routed, through States/UT's. The State Governments should, however, ensure that their share of premium is sent to FISHCOPFED well before the due date of renewal of the policy. In case of those States/ UT's who do not subscribe to this component through FISHCOPFED, the release of Central share would be restricted on the basis of annual premium that would be payable had the insurance been taken through FISHCOPFED or the actual premium, whichever is less. No contribution will be collected from the fishermen. The scheme would cover fishermen in both marine and inland sectors. FISHCOPFED will be the executing agency and would operate the Scheme through any Insurance Company/ Companies in case of States/UT's, which opt to subscribe to the Scheme through FISHCOPFED.

ii) Grants-in-aid to FISHCOPFED:

Consequent upon the allocation of the work of Fisheries Division to the Department of Animal Husbandry, Dairying & Fisheries from the Ministry of Food Processing, the National Federation of Fishermen's Cooperatives Ltd. (FISHCOPFED) has come under the jurisdiction of this Department. The Department of Agriculture and Cooperation (DAC) has been sanctioning grants in aid to the FISHCOPFED. Since the FISHCOPFED has now under the jurisdiction of this Department, provision for grants in aid has to be made by this Department. Since FISHCOPFED is the only National level Federation which is engaged in welfare activities among fishermen in the country, especially in the field of insurance and training, there is a need to strengthen this organization through support in the form of grants in aid to this Organization. Keeping in view FISHCOPFED's national and regional presence as well as its contribution in implementing schemes for the welfare of fishermen in the country, a provision for grant-in-aid of Rs. 50 lakh per annum to FISHCOPFED has been made under the Scheme.

(e) Saving-cum-Relief:

Mode of implementation:

This component will be implemented uniformly for both marine & inland fishermen. Relief is to be given to fishermen uniformly for 3 months of fishing ban period while seeking savings from them for 9 months. The fishermen contribution will continue to be Rs.600/- as in the case of marine fishermen under the existing scheme which would be collected over a period of 9 months. Contribution of Rs.1200/- will be made by the Centre and the States on 50:50 basis. Thus the total contribution of Rs.1800/- will be distributed to the fishermen in 3 equal monthly installments of Rs.600/- each. In case of Union Territories, the contribution of Rs.1200/- will be borne by the Centre only. In case of North-Eastern States, the Governmental contribution of Rs.1200/- will be shared by the Centre & the States on 75:25 basis i.e. Rs.900/- by the Centre and Rs.300/- by a North-Eastern State. The interest accrued on the savings of the fishermen will also be distributed with the 3rd installment.

For purpose of this component, an eligible Fisherman means a person who is professionally engaged in full time fishing, is member of Cooperative Society/ Federation/ Welfare Society, lives below poverty line and is below 60 years of age. If any member of a fishermen family has regular employment or indulges in any other income generating activity, such family will not qualify to be beneficiary under this component.

The President/ Secretary of the Association shall collect the beneficiary contribution and entrust the same to an official of the State/ UT Administration who shall deposit the fund every month in a Nationalized Bank in the name of Director of Fisheries of the respective State/ UT's. The Director of Fisheries will draw the money during the lean season and distribute it to the beneficiaries adding Centre and State contribution in three equal installments. The States/ UT's should ensure that under no circumstances collection of the beneficiary contribution is made in lump sum and also that the money is not distributed to the fishermen in lump sum.

If a Fishermen defaults in paying his contribution during the non-lean months, the Government's (both State and Centre) matching grant will be limited to the number of months for which he has actually subscribed and will be refunded to the fishermen in equal installments during the lean months. The interest accrued will also be disbursed with the 3rd installment.

However, a default by any beneficiary in payment of monthly contribution, not exceeding beyond one month and twice during the fishing season, may be waived provided the amount is paid by the beneficiary with a default fee which is equal to the interest that would have otherwise accrued, had the contribution been paid on the due date(s).

Lean months in different States vary according to climatic conditions and monsoon weather. Therefore, Director of Fisheries of the respective States/ UT's will have the discretion, based on the climatic changes and other valid reasons to decide which are the lean months in a year. However, lean months will be limited to only 3 months.

(f) Training & Extension:

The Training & Extension will be implemented as a component of the Centrally Sponsored 'National Scheme of Welfare of Fishermen'. The expenditure on the items as indicated in the enclosed statement (Annexure-III) will be shared on 80:20 basis between the Government of India and the State Governments. For Union Territories the entire expenditure will be borne by the Centre. FISHCOPFED will be treated at par with Union Territories for all the items of the Training & Extension component.

National Scheme of Welfare of Fishermen

Format for submission of Proposals

Name of State/UT: _____

Year: _____

A. Housing & drinking water

Sl.No.	Name of the village (District-wise)	No of houses required in each village	No. of tubewells to be installed	No. of community halls	Total cost*
1.					
2.					
3.					
Total					

Notes :

- * Cost to be worked out @ Rs.50,000/- per house, @ Rs.30,000/- per tubewells (Rs. 35,000/- in case of NE States) and Rs. 1.75 lakh per community halls.
- Criteria for selection of village are a minimum of 10 houses. Every 20 houses for one tubewells and at least 75 housing units in a village is eligible to avail assistance for construction of a community hall.

CERTIFICATE

Certified that proposed beneficiaries in the proposal are active fishermen. Out of them, _____ belong to BPL category, _____ owe land or kutcha structures and for the rest of the fishermen of State Government/ UT administration will provide the land for development of these amenities. State Government has adequate provision in its Budget to provide matching share during the current financial year. Utilization Certificate/ Physical progress report of Central assistance received for housing, community halls and drinking water amenities (Rs. _____ lakh) till _____ has been furnished (copy enclosed) / pending for Rs. _____ sanctioned by the Government of India pertaining to the year _____ & there is no unspent balance. Year-wise break-up of unspent balance of previous year(s) is given in the enclosed Annexure.

Commissioner/ Director (Fisheries)
Government of _____
Date : _____

B. Saving-Cum-Relief

Name & Address of the Society/ Cooperative	No of fishers to be covered	Amount collected till date	Lean period	Assistance sought

Notes :

- The beneficiary has to contribute Rs.600/- @ Rs.70/- per month for 1st 8 months & Rs.40/- for the 9th month. An amount Rs.1200/- is provided by the Central & State Government on 50:50 basis.
- In case of North-Eastern States, the governmental contribution of Rs.1200 will be shared by the Centre and States on 75:25 basis.
- In case of UT, Government's share is provided by the Central Government only (No contribution from UT).
- Lean months are limited to 3 months only.

CERTIFICATE

Certified that-

- Intended beneficiaries contribution has been received as per guidelines of the scheme and no lump sum contribution collected from the members.
- Beneficiaries proposed to be covered under the component are engaged in active fishing, member of cooperative society/ federation/ welfare society, lives below the poverty line, does not own mechanized fishing boat/ beach landing craft and below 60 years of age.
- Adequate budget provision has been made in the State Budget during the current financial year to meet State share.
- Central assistance received for this component till last year _____ has been disbursed to the beneficiaries and Utilization Certificate furnished/ pending for Rs _____ pertaining to the year _____.
- Year-wise break-up of unspent balance of previous year(s), if any, in the format i.e. year, amount received (GOI), amount utilized, matching share released by the State Government and unspent balance as on 1st April of the respective financial year etc. is enclosed.

Commissioner/ Director (Fisheries)
Government of _____
Date : _____

(Sd/-)

PHYSICAL PROGRESS REPORT
Population Details of beneficiaries

Format 1

Name of the State:

Name of the Component:

Details of beneficiaries

Name of the Districts

1	General		4	Beneficiaries		6	ST	8	9	10
	Women	Others		SC	Others		Others			
2		3	Women			Women		Women	Others	G.TOTAL
			4		5	6	7	(2+4+6)	(3+5+7)	(8+9)

DIRECTOR OF FISHERIES

(Signature)

Statement showing Pattern of Assistance for different component items of the 'Fisheries Training & Extension', under "Centrally Sponsored National Scheme for Welfare of Fishermen and Fisheries" during the 11th Plan.

S. No.	Components/Items	Assistance Approved
1	Human Resources Development	<p>Stipend @ Rs 125/- per day subject to a maximum of Rs. 1875/- per participant during the training period of maximum 15 days and an actual to and fro train/bus fare subject to a maximum of Rs. 500 per trainee.</p> <p>Honorarium of Rs. 1,000/= per Guest lecture subject to maximum of two lecture per day for resource person and actual to & fro travel expenditure subject to a maximum of Rs. 1000/=.</p>
2	Establishment of Fish Farmers' Training and Awareness Centre	<p>Keeping in view the common facilities and infrastructure, it has decided to merge training and awareness center and henceforth establish Fish Farmers' Training and Awareness Centre at a cost of Rs. 30 lakh.</p> <p>Financial assistance to the maximum extent of Rs. 60 lakh to each State for the establishment of maximum two Fish Farmers Training Awareness Centre.</p> <p>The land and operational cost would be met by the respective States/Uts.</p>
3	<p>Publication of Handbooks</p> <p>B. Publication of training/extension manuals</p>	<p>Rs. 15,000 as an honorarium for each handbook to the Author which will include an approximate expenditure of Rs. 5000/= to be incurred by him on stationery, typing, illustrations, transparencies etc. In addition Rs. 50,000/= will be paid to the State Government/UT/Organisation for the printing of about 500 copies of each handbook.</p> <p>Rs. 5,000/= as an honorarium to the expert for the preparation of a manual and Rs. 2,00,00/= to the State Government/UT/Organisation for the publication of 500 copies for each manual.</p>

	<p>or workshops/ seminars/seminars/meetings studies etc.</p>	<p>for organizing workshops/ seminars/symposia etc. at the National level, a lump sum amount not exceeding Rs. 1.0 lakh will be provided mainly for the publication of proceedings.</p> <p>The amount for meeting expenditure on the miscellaneous items, etc. shall be determined by this Division with the concurrence of Integrated Finance.</p> <p>For organizing workshops/seminar, etc. at the State/UT level, a lump sum amount not exceeding Rs. 50,000/= will be provided to each State/UT.</p> <p>Rs. 4.00 lakh per study.</p>
5	<p>Activities of Fisheries Division at Head Quarters</p>	<p>Overhead expenditure at Headquarters in the Department of Animal Husbandry & Dairying (Fisheries Division) for strengthening the training & extension skills of personnel and upgrading the reference material including audio-visual aids. In addition this will include committed liabilities like international conference/seminar/Symposia etc.</p>

SEW